

## Message Text

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ACTION EA-14

INFO OCT-01 ISO-00 CIAE-00 PM-07 H-03 INR-11 L-03 NSAE-00

NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20 USIA-15 AID-20

OMB-01 DRC-01 ( ISO ) W

----- 081785

R 221005Z JUL 74

FM AMEMBASSY VIENTIANE

TO CINCPAC

INFO SECSTATE WASHDC 61

SECDEF WASHDC

AMEMBASSY BANGKOK

AMEMBASSY SAIGON

JCS WASHDC

DEPCHJUSMAGTHAI UDORN

CDR USSAG NKP

COMUSMACTHAI BANGKOK

AMCONSUL UDORN

C O N F I D E N T I A L SECTION 1 OF 2 VIENTIANE 5724

E.O. 11652: GDS

TAGS: MARR, LA

SUBJECT: LAOS COUNTRY CLEARANCE FOR U.S. MILITARY

PERSONNEL AND DOD CIVILIANS (U)

REF: A) CINCPAC INST S4650.2 (APRIL 4, 1972)

B) VIENTIANE A-20 (MARCH 4, 1974)

C) VIENTIANE 4114 (DTG 230900Z MAY 74)

1. (U) REFTEL B REQUESTED THAT ADDRESSEES REMIND ALL COMMANDS OF THE IMPORTANCE OF COMPLYING WITH REF A INSTRUCTIONS GOVERNING ENTRANCE TO LAOS BY U.S. MILITARY PERSONNEL. EMBASSY BELIEVES THAT IN LIGHT OF NEW SITUATION IN LAOS FOLLOWING FORMATION OF COALITION GOVERNMENT APRIL 5, REF A SHOULD BE REVISED AND REISSUED.

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2. (C) EMBASSY'S PROPOSED DRAFT OF REF A IS AS FOLLOWS:

BEGIN TEXT:

ENCLOSURE (2) TO CINCPAC INSTRUCTION S4650.2 - CLEARANCE  
FOR TRAVEL TO LAOS (U)

PARA 1 - (C) BACKGROUND

A) (C) ARTICLE 15 OF THE PROTOCOL TO THE FEBRUARY 21, 1973, AGREEMENT ON THE RESTORATION OF PEACE AND RE-CONCILIATION IN LAOS EXCLUDES FOREIGN MILITARY PERSONNEL FROM LAOS EXCEPT THOSE WHOSE NAMES ARE ON EMBASSY LISTS APPROVED BY THE COALITION GOVERNMENT. ARTICLE ONE OF THE PROTOCOL TO THE DECLARATION ON THE NEUTRALITY OF LAOS, DATED JULY 23, 1962, STATES THAT "FOREIGN MILITARY PERSONNEL" SHALL INCLUDE "MEMBERS OF FOREIGN MILITARY MISSIONS, FOREIGN MILITARY ADVISERS, EXPERTS, INSTRUCTORS, CONSULTANTS, TECHNICIANS, OBSERVERS AND ANY OTHER FOREIGN MILITARY PERSONS, INCLUDING THOSE SERVING IN ANY ARMED FORCES IN LAOS, AND FOREIGN CIVILIANS CONNECTED WITH THE SUPPLY, MAINTENANCE AND STORING AND UTILIZATION OF WAR MATERIALS." THE 60-DAY TIME PERIOD FOR WITHDRAWAL OF FOREIGN MILITARY PERSONNEL HAS EXPIRED. THE USG WITHDREW ALL MILITARY PERSONNEL COVERED BY THE TERMS OF THE LAOS AGREEMENT. AT PRESENT, PATHET LAO PERSONNEL ARE INTEGRATED INTO THE JOINT POLICE FORCE WITH JURISDICTION OVER VIENTIANE, AND ARE EXPECTED TO BEGIN TAKING PART IN AIRPORT ENTRY PROCEDURES IN THE FUTURE. IT IS TO BE EXPECTED THAT THE PATHET LAO WILL SEEK THE OPPORTUNITY TO EMBARRASS THE USG BY APPREHENDING U.S. PERSONNEL ILLEGALLY IN LAOS. THE APPREHENSION BY AUTHORITIES OF U.S. MILITARY PERSONNEL OR CIVILIAN EMPLOYEES OF THE DEPARTMENT OF DEFENSE PRESENT IN LAOS IN VIOLATION OF THE LAOS AGREEMENTS WOULD IN FACT PRESENT GRAVE EMBARRASSMENT TO THE USG. THEREFORE, IT IS USG POLICY TO PERMIT ENTRY INTO LAOS ONLY TO THOSE MILITARY PERSONNEL AND DOD CIVILIAN EMPLOYEES, INCLUDING THEIR FAMILIES, WHO ARE PERMANENTLY ASSIGNED TO THE U.S. DIPLOMATIC MISSION, OR WHOSE TEMPORARY PRESENCE IN LAOS DIRECTLY CONTRIBUTES TO THE ACHIEVEMENT OF U.S. GOVERNMENT POLICY GOALS IN LAOS. ALL MILITARY PERSONNEL AND DOD CIVILIAN EMPLOYEES, INCLUDING THOSE ON ORDINARY LEAVE OR MAKING OFFICIAL VISITS TO OTHER SOUTHEAST ASIAN  
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COUNTRIES, ARE PROHIBITED FROM VISITING LAOS UNLESS SPECIFICALLY AUTHORIZED BY THE U.S. AMBASSADOR.

B) (C) RECOGNIZING THAT SOME U.S. MILITARY PERSONNEL AND DOD CIVILIAN EMPLOYEES WILL HAVE VALID REASONS FOR ENTERING LAOS, THE UNITED STATES AMBASSADOR TO LAOS HAS ESTABLISHED CERTAIN PROCEDURES GOVERNING THEIR ENTRANCE.

PARA 2 - (C) CLEARANCE PROCEDURES

A) (U) GENERAL

(1) (U) THE AMBASSADOR MUST SPECIFICALLY AUTHORIZE, BEFORE THE FACT, ENTRY OF ANY U.S. MILITARY PERSONNEL AND DOD CIVILIAN EMPLOYEE. NO TRAVEL WILL BE UNDERTAKEN UNTIL SUCH CLEARANCE HAS BEEN RECEIVED.

(2) (U) REQUESTS FOR BLANKET CLEARANCE, AS DEFINED IN REFERENCE (A), OR FOR TRAVEL IN A LEAVE STATUS, WILL NOT BE APPROVED.

B) (C) SUBMISSION OF REQUESTS

(1) (U) REQUESTS WILL BE SUBMITTED BY ELECTRICAL MEANS AT LEAST 15 DAYS IN ADVANCE OF THE PROPOSED VISIT, SHALL CONTAIN THE INFORMATION SPECIFIED FOR AN AREA CLEARANCE REQUEST AS SET FORTH IN REFERENCE (A) AND SHALL BE CLASSIFIED CONFIDENTIAL/NOFORN.

(2) (C) REQUESTS SHALL BE ADDRESSED ACTION TO CINCPAC, THE APPROPRIATE PACOM SERVICE COMPONENT COMMANDER (PSCC) AND USDAO/VIENTIANE, INFORMATION DEPCHJUSMAGTHAI, SECSTATE, AND THE APPROPRIATE SERVICE DEPARTMENT HEAD-QUARTERS (DA, CNO, CSAF). (NOTE: THIS INCLUSION OF A PSCC OR A SERVICE DEPARTMENT HEADQUARTERS IS INAPPROPRIATE TO REQUESTS ORIGINATED BY OSD, DOD AGENCIES, JCS OR OTHER JOINT COMMANDS.)

C) (C) RESPONSES TO REQUESTS

USDAO/VIENTIANE WILL ADVISE CINCPAC WHEN AMBASSADORIAL APPROVAL OR DISAPPROVAL HAS BEEN RECEIVED. THE PSCC CONCERNED WILL ALSO RECOMMEND APPROVAL OR DISAPPROVAL TO CINCPAC. CINCPAC WILL, IN TURN, RESPOND TO THE REQUEST ORIGINATOR.

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ACTION EA-14

INFO OCT-01 ISO-00 CIAE-00 PM-07 H-03 INR-11 L-03 NSAE-00

NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20 USIA-15 AID-20

OMB-01 DRC-01 ( ISO ) W

----- 081794

R 221005Z JUL 74

FM AMEMBASSY VIENTIANE

TO CINCPAC

INFO SECSTATE WASHDC 62

SECDEF WASHDC

AMEMBASSY BANGKOK  
AMEMBASSY SAIGON  
JCS WASHDC  
DEPCHJUSMAGTHAI UDORN  
CDR USSAG NKP  
COMUSMACHTAI BANGKOK  
AMCONSUL UDORN

C O N F I D E N T I A L SECTION 2 OF 2 VIENTIANE 5724

PARA 3 - (C) UNIFORM RESTRICTIONS/REQUIREMENTS  
NON-ATTACHE MILITARY PERSONNEL WILL ENTER LAOS IN  
CIVILIAN CLOTHING.

PARA 4 - (C) CLASSIFICATION  
ALL CLEARANCE REQUESTS AND ANY OTHER CORRESPONDENCE  
REVEALING OR IMPLYING PRESENCE OF U.S. MILITARY PERSONNEL  
IN LAOS WILL BE CLASSIFIED AT LEAST CONFIDENTIAL/NOFORN.

PARA 5 - (C) TRAVEL ARRANGEMENTS  
USDAO/VIENTIANE IS THE NORMAL POINT OF CONTACT FOR  
VISITS TO LAOS. NOTIFICATION OF TRAVELER'S ETA SHOULD  
BE MADE TO USDAO/VIENTIANE, WITH INFORMATION TO DEPCH-  
JUSMAGTHAI UDORN. PASSPORTS ARE REQUIRED FOR ALL PERSONNEL  
ENTERING LAOS. THE NORMAL MEANS OF ENTRY INTO LAOS SHOULD  
BE BY COMMERCIAL AIR, EXCEPT IN THOSE CASES WHERE SPECIAL  
PERMISSION IS GRANTED TO ENTER BY SURFACE AT THADDEUA  
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(VIENTIANE). ALTHOUGH VISAS ARE NOT REQUIRED BY THE RLG  
FOR CIVILIAN TOURISTS ENTERING BY COMMERCIAL AIR AND STAYING FOR  
LESS THAN SEVEN DAYS, ALL U.S. MILITARY PERSONNEL OR DOD CIVILIAN  
WHO HAVE COMPLIED WITH ABOVE AND INTEND TO ENTER LAOS BY  
AIR ON OFFICIAL BUSINESS SHOULD HAVE VALID LAO VISAS,  
WHICH CAN BE OBTAINED IN WASHINGTON, BANGKOK OR SAIGON.  
MILITARY OR DOD CIVILIAN PERSONNEL ENTERING LAOS ON  
OFFICIAL BUSINESS BY SURFACE MUST ALSO HAVE LAO VISAS.

END TEXT

3. RECOMMEND THAT ALL PACIFIC COMMAND ELEMENTS BE  
ASKED TO DISSEMINATE AN UNCLASSIFIED NOTICE THAT  
PERSONNEL ON ORDINARY LEAVE STATUS ARE PROHIBITED FROM  
VISITING LAOS.  
WHITEHOUSE

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** COALITION GOVERNMENT, MILITARY PERSONNEL, TROOP DEPLOYMENT, POLITICAL SITUATION, TRAVEL CONTROLS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 22 JUL 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** blochd0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974VIENTI05724  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
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**Executive Order:** GS  
**Errors:** N/A  
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30 JUN 2005

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**Subject:** LAOS COUNTRY CLEARANCE FOR U.S. MILITARY PERSONNEL AND DOD CIVILIANS (U)  
**TAGS:** MARR, LA, US  
**To:** CINCPAC  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005